

PANGUNA LANDOWNERS ASSOCIATION



PANGUNA LANDOWNERS ASSOCIATION RECONCILIATIONS

Project Formulation Document

PROJECT FORMULATION DOCUMENT



Section A: Summary Information

Project Title	Final Reconciliations & Re-integration of Communities – Panguna , Central Bougainville
Project Location	Panguna, Arawa, Kieta & Wakunai – Central Bougainville
Originating Organisation	National Coordinating Office for Bougainville Affairs (NCOBA), Panguna Landowners Association
Contact name and address	Mr Elison ToWalom NCOBA, Ground Floor, Somare Building, Waigani
Phone	325 2950
Summary Description of Project:	
Conclusion of remaining and delayed reconciliations due to lack of funding among Panguna Landowners and between Panguna Landowners and other individuals, groups and communities in Central Bougainville, in general and in the Panguna area, in particular.	

How long do you estimate it will take to complete the project?

Eight (12) to twelve (16) weeks once funds become available.

Summary Estimate Project Cost		Proposed Project Funding Source*	
Labour			
Equipment			
Training			
Capital Works			
Other (Stock)		Government of PNG (DNPN)	K2 Million
TOTAL		TOTAL	K2 Million
Note: <i>Both totals should equal</i>		*e.g. District, Provincial, PIP funding sources	

NOTE: PFDs should be submitted to DNPM by 30 June to be considered for funding under the Public Investment Program in the subsequent year.

Section B: Outline of the Project

Please use your own paper and take as much space as you need to answer the following questions. Remember that the development budget is limited and the selection of projects is highly competitive. Therefore provide as much information as you feel is necessary to justify your project, but avoid writing information not directly relevant.

1. Development Objective

1.1 What is the overall objective of the project?

To bring to final conclusion all delayed and outstanding reconciliations that remain in Central Bougainville, largely in the Panguna District. The project will provide the final avenue and opportunity for all reconciliations that remain outstanding or remain unattended due to shortfalls in funding by the National Government and the ABG over the last five (5) years. It is a common perception that Panguna Landowners are responsible for causing untold sorrow and suffering to the people of Bougainville over the period of the Bougainville conflict which lasted for about 10 years. It is the wish of the panguna landowners through their Association to meaningfully reconcile with their wantoks from all over Bougainville.

1.2 Describe how the project is in line with District, Provincial or National Development priorities? (Please provide page references to the relevant plan and attach a photocopy of the relevant page/s).

1.2.1 The Peace and Reconciliation Process is at the heart of the Bougainville Peace Agreement. This project is the final attempt to give practical effect to this process being concluded in the areas, notably Panguna where previous programs have not been fully implemented.

1.2.2 The ABG declared 2008 as the Year of Reconciliation. This project will facilitate the remaining reconciliations in line with the spirit of the Bougainville Peace Agreement and the stated policy and declaration by ABG in 2008.

1.2.3 The project is in line with the with the overall and the overarching Joint Agreement of Bougainville and the National Government captured in the Bougainville Peace Agreement dated 30th August 2001but which has met with funding constraints and lack of attention to the priorities expressed by the communities affected.

1.2.4 This project is in line with the implementation and reconciliation priorities determined by the ABG in line with the Bougainville Peace Agreement and in line with the policies and priorities of the ABG on reconciliation.

1.2.5 The National Government's priorities and contributions to the Peace and Reconciliation Process on this matter are facilitated through NCOBA.

1.2.6 All COES in Central Bougainville as well as elders and leaders from he rest of Bougainville have been waiting for all reconciliation in Panguna to be completed and have advised that any other developments and delivery of services will be dependent on the extent of completion of various reconciliation that are identified as critical priorities by the Panguna Landowners Association, Panguna District Administration with the Mekamui, Women's Leaders and youth.

2. Project Description

2.1 How was the project identified and designed? Who was consulted? (include technical advisors, community representatives and other stakeholders).

2.1.1 The project has been identified since the Peace Process began. Both the National Government and Bougainville leadership including the ABG (which came into the scene in 2005) identified the project.

2.1.2 In 2007 the ABG declared 2008 as the Year of Reconciliation.

2.1.3 Peacemaking and reconciliation is a natural consequence that flows from conflicts of the nature that afflicted Bougainville and Bougainvilleans. Some of the worst affected communities at the centre of the conflict are from the source of the conflict around Panguna Mine.

2.1.4 It has been clearly identified that the various landowners from this area have continued to suffer from lack of attention and services until 2008.

2.1.5 All Bougainvilleans regard reconciliation as the most critical aspect of rebuilding Bougainville.

2.1.6 The extent of consultations has involved and included:

- (a) All Bougainville Members of Parliament in the National Parliament since 1997;**
- (b) The Governor and all members of the Bougainville Provincial Government;**
- (c) All members of Bougainville Peoples Congress (headed by Kabui and later Tanis) since 2000;**
- (d) United Nations Mission in Bougainville since 1998 to 2004;**
- (e) The National Government to Office of Bougainville Affairs and now NCOBA;**
- (f) Autonomous Region of Bougainville since its inception in 2005;**
- (g) Simon Pentanu provided a report at the request of Hon Jimmy Miringoro; and**
- (h) BCL contracted Simon Pentanu to advice by a report on ways BCL may be able to assist Panguna Landowners with reconciliation.**

2.2 What is the problem that the project aims to address?

2.2.1 Reconciliation in Panguna has lacked behind other areas in Bougainville. The Panguna Landowners are still suffering; they still feel a sense of pain and loss from the Crisis. Tensions will still remain until Panguna landowner's reconciliations are fully complete.

2.2.2 Tensions and differences between individuals and groups remain unresolved. Where this is the case, peace can be threatened by the risk of renewed conflict.

- 2.2.3 The project is an attempt to fully complete all reconciliations as part and parcel of the Peace Process in areas where this process has been slow due to funding constraints.
 - 2.2.4 Dedicated funding through this project will address and accelerate the process in the areas that have suffered from funding, implementation and implementation issues.
 - 2.2.5 There seems to be an impasse created by issues of funding the identified reconciliation critical to settlement of issues between and among Panguna Landowners Association and the pitiful and ad hoc funding released by the ABG for this purpose. It is critical that for once (and for all), sufficient funding is allocated and released to complete delayed and all pending reconciliations.
 - 2.2.6 There is a need to give a single critical focus supported by sufficient and transparent funding putting emphasis, responsibility and ownership to the people that need to reconcile.
 - 2.2.7 Since 2005, this has been drive by bureaucrats who have controlled funds and decisions with poor consultations and coordination and funding resulting in complaints and frustrations about delays and ad hoc nature of the exercise.
 - 2.2.8 The project in its implementation will encompass all reconciling parties as it will be locally “owned” and driven.
 - 2.2.9 The project with sufficient funds will provide immediate focus and impact in a way that has been to ad hoc nature of implementation.
 - 2.2.10 This project with sufficient funding will accelerate and complete the of reconciliation.
- 2.3 What have you (or others) done already to try and address this problem?
- 2.3.1 The PLO, COEs in Central Bougainville, all ex combatant factions, all women’s groups have voiced concern that unless the people in Panguna reconcile, full restoration, development and integration of services will be hampered or done in a piece meal basis..
 - 2.3.2 The problem is one which identifies and recognises a multiplicity of parties that must share responsibility. First and foremost, ABG and the local people must talk ownership.
 - 2.3.3 PLOA has completed a number of critical reconciliations between October and December 2009.
 - 2.3.4 Many of the attempts have not brought to full completion all reconciliations in Panguna as this has lacked the focus, attention, ownership and sufficient funding. This project will deliver thus because it addresses all the factors and more, including private advisors and M&E which has been notably absent in the last ABG.
- 2.4 How will the project address the problem and achieve its objective? Describe in detail the:

- Objectives

To provide a once and for all final act to complete all pending and impending reconciliations. Some of the objectives include:

- (a) **Bringing peace and reconciliation in the Panguna and Central Bougainville Region.**
- (b) **Bringing peace and reconciliation with Panguna Landowners and the peoples of Central region Constituencies and further between the different factions of ex-combatants of BRA, MDF, and BLF that exist in the Central region of Bougainville.**
- (c) **Bringing about normalcy to the situation on the ground in Panguna District and the Mine area, Arawa & Kieta and Wakunai Districts and their surrounding communities.**
- (d) **Enable access by the people of Panguna, Central Bougainville, Buin and South Bougainville to participate in the process of developing Bougainville.**
- (e) **Open the way to bring in basic services to the people of Panguna, Central Bougainville, Buin and South Bougainville.**
- (f) **Enable Panguna Landowners and the people of Central Bougainville to participate in their own way in gainful economic activities.**
- (g) **Bring to a conclusion the final process of peace and reconciliation between Panguna Landowners and the peoples of Central region of Bougainville.**

- Outputs

1. **With reconciliation out of the way, consideration of future of Panguna can begin to be addressed with deliberate focus on economic impact projects of which Panguna mine is a serious consideration.**
2. **The future of Panguna and other economic impact projects for that matter can be dwelled on and undertaken without the cloud over unresolved issues as reconciliation are completed under the auspicious of the project.**
3. **The ABG, National Government, the PLOA and the communities in Bougainville will start on a clean slate on an equal footing giving new impetus to economic issues in a way that has been hampered by unresolved and unfinished reconciliations.**

Other outputs will include:

- (a) **Discussions to dismantle the Morgan Junction NGZ roadblock.**
- (b) **More access to Panguna District for delivery of much needed services.**
- (c) **Unhindered passage and movement by travellers to and from South Bougainville.**
- (d) **Redevelopment and better maintenance of parts of the post-Mine access road.**
- (e) **Introduction of better, more frequent and reliable public transport for Panguna population and the people of South Bougainville.**

- Activities

For a full program of project work arrangements required to successfully implement the project; a full program of all tasks and activities for and during reconciliation; and a proper M&E immediately following completion of reconciliation (refer to Annex 1: Example Project Description). Some of the activities include:

- (a) Organise meetings of all Panguna Landowners – those living in Bougainville and outside to meet.**
- (b) Draw up a meeting timetable and issues and concerns on reconciliation to be discussed at these meetings.**
- (c) Organise meetings of chiefs, elders and community leaders in Central Bougainville.**
- (d) Organise meetings of leaders of different factions in Bougainville including PLO, BRA, BLF and Mekamui, ex-combatants, PDA and ABG.**
- (e) Facilitate reconciliation meetings, ceremonies and gatherings.**
- (f) Facilitate travel of leaders of different factions including provision of travelling allowances, accommodation, transportation and food at the venue of meetings, ceremonies and gatherings.**

2.5 Ensure that the following attachments are provided:

- Implementation Schedule (Attachment 1) – Attached herewith
- Cost Schedule (Attachment 2) – Cash Flow and Valuation attached herewith

Ref attachment.

3. Project Benefits

3.1 Who will benefit from the project (e.g. number of women, men youth, organisations etc)? How will they benefit (e.g. social, economic, environmental benefits etc)?

3.1.1 Panguna Landowners.

3.1.2 Panguna District Administration.

3.1.3 The individuals and communities living near Panguna Mine area including men, women, youths and children.

3.1.4 The peoples of Kieta, Panguna and Wakunai Districts of Central Bougainville.

3.1.5 The people of South Bougainville.

3.1.6 The ABG.

3.1.7 The Government of Papua New Guinea.